App. F. IX-4

1969-70
(Central)

File No. 22-69

Previous References.
Cons 37-39-1

Serial Nos. 1-4

Later References.

GENERAL AND REVENUE SECRETARIAT

Serial Nos. Four

Part B for 1969-70

SUBJECT

~~Qualification of the Central~~
Qualification — Centre.

To The Cabinet Committee
IT 9-8 Cabinet 22-69-4 d 10-4-70
Stated that the proposal
had been accepted

Secretary
1-11-70

Serial No.

Letter No. dated 86/Cen D) 17.3.50, from the Census Commr for Mysore requesting appl of Govt for the selection of "unemployment" for Q. No 13. as also to the form in which it is proposed to be framed.

1) Subd. While forwarding a list of Questionnaire finally adopted at the Conference of the Census Commrs held at Delhi, the Census Commr suggested that "unemployment may be adopted for ~~the~~ question No 13 which is kept blank and has also suggested the form in which ~~it~~ this has to be framed.

2) It is seen from the ~~letter~~ P.U.D. that there are three options for question 13. i.e, "infirmity", "unemployment" and "Jerkily:" from the Census Calendar 37-39.1 ~~Hand book~~ re: the Questionnaire adopted during Census 1941, it can also seen, that infirmity was omitted & instead Jerkily was included in the Questions of 1941 Census.

3) The Census Commr states that infirmity may be omitted this time also, and Jerkily ~~is~~ also, is not a proper choice for the reasons stated by him, and requests appl to select "unemployment" for this Question & has also suggested in para 3.

NOTE—Contn. Sheet.

Question No 13 of the Census Questionnaire 7097

File No. of 19 | General and Revenue Secretariat

Serial No.

of the P.W.D. the form in which the question "unemployment" may be framed, and requests that orders.

S/ 18/3 (a) the proposal of the Census Comm may be approved

Sec (Dev) NDS 18/3

Min for Lab) Secy 18/3/50

b) Sd 22/3/50 by 22/3

THE MINISTER FOR LOCAL SELF-GOVERNMENT

No. 5078

Date 22/3/50

11) NDS

Lab. A draft letter is prepared 22/3 for approval

S/ 23/3 (a) that may be shown to Chief Secretary for perusal before issue NDS

Sec (Dev) 22/3

T.S. 23/3

Chief Minister for Local Personnel) by 23/3 Secy M.S.R. 23/3.

(b) NDS 24/3 by 24/3

11) NDS 25/3

Office 1-30 PM

No. 7851

Date 24/3

To,

The Census Commr for Mysore

M 15-5-06/ens dated 21/3/50.

Approves the suggestion

General and Revenue Secretariat | File No. | of 19

Serial No.

Letter No 72/Cen-Cen 1954. D) 6/4/50. from the Census Commr for Mysore Requesting appl of Govt for adopting form I of the alternative forms suggested by the Registrar General Govt of India in respect of Qn 2 part (C).

12) Subd. Against Question 2. of the list of Questionnaire, for Census 1951. sent by the Census Commr for Mysore with his letter D) 17th March '50 the Census Com, previously remarked that this was under consideration of Govt of India.

13) The Census Commr now states that for the reasons stated in paras 1-3 of the D.O. the Govt. of India have decided the recording of "Scheduled Castes, Scheduled Tribes and Backward Classes" against question II part (C).

14) However Govt of India have suggested two alternative forms in which this question has to be framed, as detailed in the letter D) 27. 3. 50 of the Registrar General Govt of India. (Flag. Z.)

15) The Census Commr for Mysore states that as far as Mysore State is concerned form I (suggested by the Registrar General) would be suitable for the reasons stated by

Note.—Contn. Sheet.

175 Census Questionnaire 1951.

175/7097 File No. of 19 General and Revenue Secretariat

Serial No.

him in paras 3 & 6 of the P. W. D. and requests immediate approval of Govt for adopting form I for Question II part (c), as the Registrar General has to appraise of the same early.

The suggestion of the Census Commr is for orders

8/4. BR

The suggestion of the Census Commr may be accepted - for reasons mentioned by the Census Commr

Sec. Dev. 8/4

May perhaps be apprazd Minister for L.S.G.) by 8/4 sn.

Yes, 11/4/50

for kind perusal Hon chief minister. 12/4

Seen 13/4/50.

May issue orders. 13/4/50

Let. A draft letter is put up for issue at once 14/4

14/4.

WD 06820—GPB—25,000—26-7-49

No. 320 Date 8/4 GEN. G.

THE MINISTER FOR LOCAL SELF-GOVERNMENT. No. 149 Date 10/4/50

Office of the Chief Minister No. 4604 Date of Receipt 13/4/50

OFFICE OF THE MINISTER FOR LOCAL SELF-GOVERNMENT. No. 229 Date 13/4/50

Rec'd 13/4

Census Questionnaire 1957.

[App. F .III-2

General and Revenue Secretariat	175. 7097	File No.	of 19

Serial No.

Letter No 948 dt 14-6-80 from the Census Commissioner, Meghalaya Bangalore stating that the proposal has been accepted

B 12/7/81 RS

Note.—Contn. Sheet

Gen-Stf Census 22-49-1 7097
17/3

GOVERNMENT OF MYSORE

No 266/Cen 1951
Ene one.

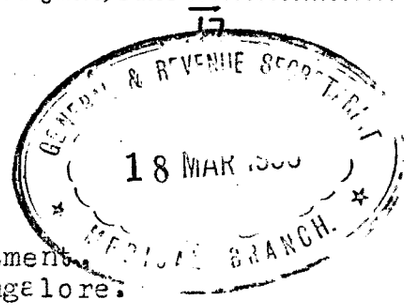
Telephone Nos.
OFFICE : 3020
RESIDENCE: 3068

SRI J. B. MALLARADHYA, M.A.,
Census Commissioner

Office of the Census Commissioner for Mysore,
Ali Asker Road, Civil Station,

Bangalore, Dated 15th March ..... 1950.

Top priority



To

The Secretary
to Government of Mysore,
Local Self-Government Department,
Bangalore.

17/7/50 9452 17/3

Sir,

Subject: Question 13 of the Census Questionnaire.

In forwarding herewith a copy of the list of questions finally adopted at the Conference of Provincial Census Superintendents held recently in Delhi, I have the honour to state that with a view to accommodating any special requirement of each State Government, Question 13 has been left blank by common consent. - 'Infirmity', 'Unemployment' and 'Fertility' were the three possibilities suggested at the Conference: but the choice was left to Provincial discretion.

2. Of these three possibilities, the first viz. 'Infirmity' was one of the stock-questions in the Census Questionnaire till 1941, when it was discarded as of no statistical or administrative significance. Nothing has happened in the intercensal period to justify a revival of this question. Of the other two possibilities, both - are important; but our choice must necessarily fall on the one which, within the compass of a single question, can yield a fairly accurate and complete picture. Since it is impossible to compress the 'fertility' enquiry into a single omnibus question, our option has inevitably to be exercised in favour of 'unemployment.' The 1941 Questionnaire contained a whole series of questions bearing on fertility and altogether 48 Tables were prepared to set out the results of the enquiry on that occasion. In spite of this elaborate tabulation, however, it was found later that dominant factors like

duration

duration of marriage, age of husband, sterility of marriage, sex of child and spacing of children born, had escaped - inclusion in the questionnaire, and the resulting study proved to be of no great value, because of these glaring omissions. When such was the 1941 experience, it is obviously impossible for a single question on this occasion to take in its stride the whole field of such a prodigious enquiry as 'Fertility'.

3. Our choice must, therefore, fall on 'unemployment' for question 13. It is possible, of course, to frame a whole series of questions in respect of this subject, but since our choice is limited to one, the question should be so framed as to yield maximum possible information relative to this subject. On a careful consideration of the matter, I consider that the question should run somewhat as follows:

"Question 13: (a) Are you unemployed and if so since how long ?

(b) If unemployed and in search of employment, what is the nature or kind of employment sought ?"

Note:- The two Sub Divisions of the Question Could be Clubbed together if necessary.

4. An answer would be recorded in respect of this question only when the person enumerated is unemployed and is actually in search of employment. It would be possible to derive a dimensional figure as to total unemployment by merely sorting for dependency by age. The proposed question would yield the number actively in search of employment, as also the number of potential workers under each occupational group. It is not possible to abstract anything more than this within the compass of a single question.

5. In the circumstances explained above, I request that approval of Government may be kindly obtained both as regards the selection of 'unemployment' for question 13, as well as to the form in which the is proposed to be framed. Immediate orders - in the matter are solicited as intimation regarding the same has

List of Questions as finally adopted at the Conference.

---

1. Name and relationship to head of household- After the name write 1 for the head of the household. For near relatives (viz. wife, son, daughter, brother, sister, father, mother) write actual relationship in full. For other relatives write 2. For unrelated persons (if any) ~~x~~ living in the household write 0.

2. Nationality, Religion and (Under consideration by Mr Ghurye)

   Part (a) Nationality.- Write 1 for all Indian Nationals. For others write Nationality in full.

   Part (b) Write H for Hindu; M for Muslim, C for Christian; S for Sikh; J for Jain, For others write the answer as actually returned.

   Part (c)

3. Civil Condition.- Write 1 for unmarried, 2 for married, 3 for widowed. If divorced write 0

4. Age: Write age last birthday; that is, the actual number of completed years. Write 0 for infants below 1.

5. Birthplace.- Write 1 for every person born in your district. For others write the name of the district, State or foreign country where he was born, according to the answer given.

6. Displaced persons.- If the person enumerated is not a displaced person write 0 in both compartments. If he is a displaced person, write the date of arrival in India, in the first compartment; and the district of origin in Pakistan in the second compartment.

7. Mother-tongue.-

   Write 1 for ; and 2 for ..... ; In any other case write the mother tongue fully.

8. Bilingualism.- If a person commonly speaks any Indian language other than his mother-tongue, record it. For others write 0.

9. Economic status.-

   Part one.- Dependency.- Write 1 for self-supporting person, 2 for a non-earning dependent, and 3 for an earning dependant Write the answer in the first compartment.

   Part 2: Employment.- If a self-supporting person earns his principal means of livelihood as an employer write 1, as an employee write 2, as an independent worker write 3. Write 0 in other cases. Write the answer in the second compartment.

10. Principal means of livelihood.- An answer to this question should be recorded on every slip. If the slip relates to a self-supporting person record his principal means of livelihood. If the slip relates to a dependent (whether earning or non-earning) record here the principal means of livelihood of the self-supporting person on whom he is dependent. ~~The means of livelihood of the self-supporting person on whom he is dependent~~. The means of livelihood which provides the largest income is the principal means of livelihood for the self-supporting person who has more than one means of livelihood. In the case of other self-supporting persons it is the only means of livelihood.

    Use the following contractions:- Write 1 for/person who cultivates

cultivates land owned by him; - 2 for a person who cultivates land owned by another person; 3 for a person who is employed as a labourer by another person who cultivates land; 4 for a person who receives rent in cash or kind in respect of land which is cultivated by another person.

For all other means of livelihood write fully and clearly what the person does in order to earn his livelihood and where he does it.

11. Secondary means of livelihood.- For a self-supporting person who has more than one means of livelihood write the means of livelihood ~~of livelihood~~ next in importance to his principal means of livelihood. For an earning dependant write the means of livelihood which provides the earning. Use contractions given in question 10.

For a self-supporting person who has only one means of livelihood write 0. In the case of non-earning dependant also, Write 0.

12. Literacy and education.- Write 0 for a person who can neither read nor write; write 1 for a person who can read but cannot write; write 2 for a person who can read and write. If a person who can read and write has also passed any examination note the highest examination passed instead of writing 2.

13. .....

14. Sex.- Write 1 for a male and 2 for a female.

"Copy"

For Census Commissioner
for Mysore.

Appendix F. G.—1]

SUBJECT..... Question 13 of the Census..... Questionnaire.

.....

.....

Diary No. of letter replied to.....

General and Revenue Secretariat

( )

the 19

Date of issue... 25-4-Mar-50.

Signed by... Sd/- M.R. Roo.

List of enclosures.....

Copied by.....

Examined by.....

Section Census

File No. 22-49-

Serial No. 2

No. M/15-5-06 dt. 25th March 50.

To The Census Commr.

Sir,

With reference to your letter No. 286/Cen 1951 dt. 17th March 1950, on above subject, requesting approval of test, for the selection of "unemployment" for Question No 13, and also as well as to the form in which the question is proposed to be framed, I am directed to convey approval of test to your proposals ~~to the definition of "unemployment" for question No 13 and also to the form thereto~~.

Sd/- [illegible]

25/3

B

GOVERNMENT OF MYSORE

175

Telephone Nos.
OFFICE : 30200
RESIDENCE: 3068

SRI J. B. MALLARADHYA, M.A.,
Census Commissioner

Office of the Census Commissioner for Mysore,
Ali Asker Road, Civil Station,
Bangalore, Dated 5th April 1950.

Immediate

To

The Secretary
to Government of Mysore,
Local Self-Government Department,
Bangalore.

Sir.

Subject: Census Questionnaire--Recording of caste.

I have the honour to state that with the decision of Government to select 'Unemployment' for Question 13, the Census Questionnaire is now practically ready for notification, the only question that now requires to be finalised being question 2 Part (c). This question is concerned with the recording of Caste. In its original form it provided for the recording of only 'Special Groups' recognised by the Constitution viz. Scheduled Castes, Scheduled Tribes, Backward Classes and Anglo-Indians. When the question came up for discussion at the recent Conference of Provincial Census Superintendents, Punjab, Assam, Travancore-Cochin, Bombay, and Vindhya Pradesh expressed themselves in favour of recording only the Scheduled Castes and Scheduled Tribes, while the majority including Mysore favoured the recording of caste as returned.

2 The reasons advanced in favour of the majority view were:-

(1) that it would be easier for the enumerator to record the castes as they are returned than to confine him to a list supplied to him for the purpose, which he would have to refer at every step;

(2) that enumeration of the Backward Classes according to admittedly defective or incomplete lists, would lead to unnecessary controversy and demands for enumeration of castes not included in the lists;

(3) that the recording of Castes, as returned by the respondents

respondents, would yield valuable material to the Commission proposed to be set up under Article 340 of the Constitution, for enquiring into the conditions of Backward Classes in each State and would greatly assist in the compilation of lists of Backward Classes in each area, on a rational and scientific basis; and that by so doing, the secular nature of the State would in no way be impaired.

(4) that a full caste record would yield useful material for sociological and ethnographic studies.

The minority, however, felt that a detailed record of Caste would be incompatible with the declared policy of the Government of India to recognise no caste distinctions except those specifically provided for in the Constitution.

4. These conflicting views were placed before the Government of India by the All India Census Commissioner, and the former have now decided in favour of the middle course originally outlined by the Census Commissioner, namely that of recording Scheduled Castes, Scheduled Tribes and Backward Classes against Question 2 Part (c) of the Census Questionnaire. As regards the form in which this question may be framed, the choice is restricted to the alternatives mentioned in para of the Registrar-General's D.O. No. 234/50-R.G. dated 27-3-50 copy of which is herewith enclosed, and we have now to decide and intimate to the Census Commissioner for India (Registrar-General) as to which of the two forms proposed would be acceptable to Mysore.

5. Form I, requires a list of Scheduled Castes, Scheduled Tribes, and (other) Backward classes to be supplied to the enumerator. Form II requires a list of non-backward classes to be furnished to him. The Census Commissioner for India prefers the latter form. For one thing he expects a list of non-backward castes to be shorter than a list of Scheduled

Castes,

Scheduled Tribes, and Backward Castes, and for another, he feels that omission of doubtful cases will be less open to objection in a list of non-backward castes than it would be in the case of the alternative list. These reasons, however, are not valid in Mysore. The fact of the matter is that our list of non-backward castes is bound to be very much longer than the alternative list and, as for doubtful cases, no such difficulty would be experienced in Mysore since we already have an authoritative list of Scheduled Castes, Scheduled Tribes and Backward Castes (vide list furnished to the Government of India by the Secretary to Government, Education Department with his letter No. Camp M-27/1 dated 30-10-1949).

6. The difficulties in the way of preparing a list of non-backward castes are almost insuperable. 'The Mysore Tribes and Castes,' describes something like 2000 castes, and each one of them will have to be carefully examined to see whether it might appropriately be included under any of the Castes mentioned in the list of 'Scheduled Castes, Scheduled Tribes and Backward Castes,' approved by Government. Only those castes that cannot be included in the latter will have to be brought on the list of non-backward classes. It is a slow and laborious process at the end of which we might find ourselves with a list running into over half a dozen pages. While on the contrary, since we definitely know the names of castes figuring in the alternative list, it would be easy to find out what castes might be clubbed together under each, and the resultant list of Scheduled Castes, Scheduled Tribes and Backward Castes, would not be inconveniently large for reference. When once enumeration of castes is dispensed with for special reasons, the only determining factor is, which of the two alternatives is simpler and more easily understood by the enumeration staff.

7. I propose adopting the I of the alternative forms suggested in the Registrar General's letter dated 27-3-1950 for the reasons set forth above, and request that approval of Government

may kindly be obtained thereto immediately, as the same has to be communicated to the Census Commissioner for India without delay. The issue of the Questionnaire would be held up if final orders are not passed and communicated to the Government of India.

Yours faithfully,

Census Commissioner
for Mysore.

6/4/50

Copy of letter No. D.O. 234/50-Rg dated27th March 1950 from the Registrar-General,India,Ministry of Home Affairs,New Delhi, to the Census Commissioner for Mysore,Bangalore.

Subject: Census Questionnaire- Recording of Caste particulars-- Question 2 Part (c)

Reference paragraph 3 of my letter No. 171/50-RG,dated the 6th March 1950. The Census Conference, as you know, was sharply divided on the form in which part (c) of Question 2 should be put. The statements containing both views were placed before Government, and the issues involved were fully explained by me in a detailed report.

2. Government of India considered those views very carefully and have decided not to accept either of them. To enumerate all castes at this Census would, in their opinion, be flatly contrary to the declared policy of Government. At the same time, it would not be proper to ignore all castes except the scheduled castes and the scheduled tribes, having regard to the provisions of the new Constitution relating to the appointment of the Backward Classes commission. I have, therefore been directed to adhere to the middle course which I had originally outlined. In order,however, to meet the practical difficulties mentioned in the Conference, I made a suggestion that I should be given latitude to elicit the required information by putting the question in an alternative form in all those states where this might be found to be more convenient. The alternative form is based on a supply to enumerators of lists of non-backward castes, instead of lists of scheduled castes, scheduled tribes and otherbackward classes. The Government of India have accepted my suggestion.

3. There are, accordingly two authorised forms of Question 2 Part (c) which are specified below:-

Form I.

Qn.2 Part (c)-Special Groups.

You will be supplied with a list of scheduled castes,scheduled tribes and (other)backward classes. If the person enumerated belongs to any one of them, write the name of the caste,tribe or class as given in the list. If he is an Anglo-Indian,write A. In all other cases, write O.

Form II.

Qn.2 Part (c) -SpecialGroups.

Write A for an Anglo-Indian, Write O for any person who says he is not a member of any caste or tribe. Write 1 for any person who is a member of one of the castes mentioned in the list of Non-backward castes supplied to you. In all other castes, write the name of the caste or tribe as returned by the person enumerated.

You may translate 'Special Groups' in the vernacular as best as you can, and you are free to adopt such contractions as may be locally most suitable. In other respects, you are restricted to ne or other of the two forms mentioned above.

4. I prefer Form II for the following reasons:-

(i) A list of Non-Backward Castes is expected, generally speaking, to be much shorter than a list of Scheduled Castes,Scheduled Tribes and every other caste regarded as a Backward Class by the State Government concerned. It is, therefore, more likely that it

sould be actually referred to during...enumeration. This will make things easier for the enumerators and lead to more accurate results.

(ii) There will be difficulty about marginal cases, whichever form is adopted. The omission of doubtful cases will be less open to objection in a list of Non-Backward Castes than in a list of Scheduled Castes, Scheduled Tribes and other Backward Classes.

Controversy and competitive claims for backwardness will be avoided if a List of Non-Backward Castes is prepared, omitting all disputable cases from the List. At the same time, the Union Government and the State Governments would not be publicly committed to the endorsement of the claim of any particular caste to special treatment as a backward class under the new Constitution. It would then be easier for the Backward Classes Commission to recommend a selection from castes other than Non-Backward Castes as the final list of really Backward Classes.

5. Notwithstanding these considerations, it is possible that in some States the balance of advantage may lie in the adoption of the first of the two forms.

Please consult the State Government immediately on the lines of this letter and secure a list acceptable to the State Government in one form or another; and take further action to finalise and issue the questionnaire. Please let me have a copy of the questionnaire as finally settled in English and the vernacular, and a copy of the list to be used in connection with Question 2, Part (c)."

"Copy"

Census Commissioner
~~for Mysore.~~

Appendix F. G.—1]

SUBJECT Census Questionnaire Recording of Caste

Section Census
File No. VI-48
Serial No. 4

Diary No. of letter replied to

No. M 948.
Dt 14/4/50.
To The Census Commr.
for N'gam.

General and Revenue Secretariat
( )
the 19

Date of issue 14/4/50.

Signed by Secy M.R.Rao.

Census questionnaire

Sir,

With reference to your letter No 72/Cens 1950 dt 6.4.50. on the above subject requesting under the circumstances reported the approval of Govt to adopt; ~~for Question II part (C) - Special Groups, form~~ I of the alternative forms suggested in the letter No D.O. 2347/50. Rg dt 27th March 1950, of the Registrar General Govt of India in respect of question II part C, I am directed to convey approval of Govt ~~thereto~~ to your proposal.

GH.

for Secy

14/4

14/4.
RDs

List of enclosures

Copied by

Examined by

WD 06171—GPB—30,000—4-6-49